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1	CHA	PTE	R 823. INTEGRATED COMPLAINTS, HEARINGS, AND APPEALS			
2 3	SUBCHAPT	ER A.	. GENERAL PROVISIONS			
4						
5	§823.1.	. Sho	rt Title and Purpose.			
6	(-)	TT1- : -				
7 8 9	(a)		chapter provides an appeals process to the extent authorized by federal and state and by rules administered by the Texas Workforce Commission (Agency).			
10	(b)	This	section applies only to complaints or determinations regarding federal- or state-			
11 12	, ,		funded workforce services administered by the Agency or Local Workforce Development Boards (Boards), as follows:			
13						
14		(1)	Child care;			
15 16		(2)	Temporary Assistance for Needy Families (TANF) Choices;			
17 18		(2)	Supplemental Nutrition Assistance Program (SNAD) Employment and			
19		(3)	Supplemental Nutrition Assistance Program (SNAP) Employment and Training (E&T);			
20			Training (E&I),			
21		(4)	Workforce Innovation and Opportunity Act (WIOA) adult, dislocated worker,			
22		(4)	== :			
			and youth programs; and			
23 24		(5)	Eligible Training Providers (ETPs) receiving WIOA funds or other funds for			
25		(3)	training services.			
26			training services.			
27	(a)	Doto	erminations or complaints relating to the following matters are not governed by			
28	(c)		chapter:			
29		uns	chapter.			
30		(1)	Across-the-board reductions of services, benefits, or assistance to a class of			
31		(1)				
32			recipients;			
33		(2)	Matters governed by hearing procedures otherwise provided for in this title;			
34		(2)	watters governed by hearing procedures otherwise provided for in this title,			
35		(3)	Alleged violations of nondiscrimination and equal opportunity requirements;			
36		(3)	Aneged violations of nondiscrimination and equal opportunity requirements,			
37		(4)	Denial of benefits as related to mandatory work requirements for individuals			
38		(4)	receiving TANF and SNAP E&T services and is administered through the			
39			Texas Health and Human Services Commission (HHSC);			
40			rexas freatul and framail Services Commission (firise),			
41		(5)	Matters governing job service-related complaints as referenced in 20 CFR Part			
42		(3)	658, Subpart E, §§658.400, 658.410, 658.411, 658.417, and 658.418 and the			
43			federal Employment Service law;			
43 44			rederal Employment Service law,			
45		(6)	Services provided by the Commission pursuant to Texas Labor Code			
46		(0)	§301.023, relating to Complaints Against Commission;			
			3001.000, 10100115 to Complainto Ligariot Commission,			

- (7) Alleged criminal violations of any services referenced in subsection (b) of this section;
- (8) Disputes between contractors and Boards;
- (9) Contract disputes; or
- (10) Any other determination or complaint not listed in subsection (b) of this section.

The provisions of this §823.1 adopted to be effective November 26, 2007, 32 TexReg 8546; amended to be effective January 25, 2021, 46 TexReg 607

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§823.2. Definitions.

The following words and terms, when used in this chapter, have the following meanings, unless the context clearly indicates otherwise.

- (1) Adverse action--Any denial or reduction in benefits or services to a party or displacement of an individual from current employment by a Workforce Solutions Office customer.
- (2) Agency decision--The written finding issued by an Agency hearing officer following a hearing before that hearing officer.
- (3) Appeal--A written request for a review filed with the Board or the Agency by an individual in response to a determination or decision.
- (4) Board adjudicator--An impartial individual designated by the Board to participate in informal dispute resolutions and to review and issue Board decisions.
- (5) Board decision--The written finding issued by a Board adjudicator following a hearing before that adjudicator in response to an appeal or complaint.
- (6) Complaint--A written statement alleging a violation of any law, regulation, or rule relating to any federal- or state-funded workforce service covered by this chapter.
- (7) Determination--A written order issued to a Workforce Solutions Office customer by a Board, its designee, or the Agency relating to an adverse action, or to a provider or contractor relating to denial or termination of eligibility

	under programs administered by the Agency or a Board listed in §823.1(b) of this subchapter (relating to Short Title and Purpose).
	(8) Hearing officerAn impartial individual designated by the Agency to conduct hearings and issue Agency decisions.
	(9) Informal resolutionAny procedure that results in an agreed final settlement between all parties to a complaint.
	(10) PartyAn individual who files a complaint or who appeals a determination or the entity against which the complaint is filed or that issued the determination.
	ovisions of this §823.2 adopted to be effective November 26, 2007, 32 TexReg 8546; ed to be effective January 25, 2021, 46 TexReg 607
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§823.3.	. Timeliness.
(a)	A properly addressed determination or decision is final for all purposes unless the party to whom it is mailed files an appeal no later than 14 calendar days after the mailing date.
(b)	Each party to a complaint, adjudication, or appeal shall promptly notify, in writing, the Board, Board's designee, or the Agency with which the complaint or appeal was filed of any change of mailing address. Determinations and decisions shall be mailed to the new address.
	(1) A copy of the determination or decision must be mailed to a properly designated party representative in order for it to become final.
	(2) The Board or Agency is responsible for making an address change only if the Board or Agency is specifically directed by the party to mail subsequent correspondence to the new address.
	(3) If the Board, Board's designee, or Agency addresses a document incorrectly, but the party receives the document, the time frame for filing an appeal shall begin as of the actual date of receipt by the party, whether or not the party receives the document within the appeal time frame set forth in subsection (a) of this section. However, this does not apply if the party fails to provide a current address or provides an incorrect address.
(c)	A determination or decision mailed to a party shall be presumed to have been delivered if the document was mailed as specified in subsection (b) of this section.
	(1) A determination or decision shall not be presumed to have been delivered:

- (A) if there is tangible evidence of nondelivery, such as being returned to the sender by the US Postal Service; or
- (B) if credible and persuasive evidence is submitted to establish nondelivery or delayed delivery to the proper address.
- (2) If a party provides the Board or Agency with an incorrect mailing address, a mailing to that address shall be considered a proper mailing, even if there is proof that the party never received the document.
- (d) A complaint or an appeal shall be in writing. Complaints or appeals may be filed electronically only if filed in a form approved by the Agency in writing. The filing date for a complaint or an appeal shall be:
 - (1) the postmark date or the postal meter date (where there is only one or the other);
 - (2) the postmark date, if there is both a postmark date and a postal meter date;
 - (3) the date the document was delivered to a common carrier, which is equivalent to the postmark date;
 - (4) three business days before receipt by the Board or Agency, if the document was received in an envelope bearing no legible postmark, postal meter date, or date of delivery by a common carrier;
 - (5) the date of the document itself, if the document date is fewer than three days earlier than the date of receipt and if the document was received in an envelope bearing no legible postmark, postal meter date, or date of delivery by a common carrier;
 - (6) the date of the document itself, if the mailing envelope containing the complaint or appeal is lost after delivery to the Board or Agency. If the document is undated, the filing date shall be deemed to be three business days before receipt by the Board or Agency; or
 - (7) the date of receipt by the Board or Agency, if the document was filed by fax.
- (e) Credible and persuasive testimony under oath, subject to cross-examination, may establish a filing date that is earlier than the dates established under subsection (d) of this section. A party shall be allowed to establish a filing date earlier than a postal meter date or the date of the document itself only upon a showing of extremely credible and persuasive evidence. Likewise, when a party alleges that a complaint or appeal has been filed that the Board or Agency has never received, the party must present credible and persuasive evidence to support the allegation.

in-person interviews with all affected parties; or

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written explanations or summaries of the laws or regulations involved in the (5) complaint.

The provisions of this §823.12 adopted to be effective November 26, 2007, 32 TexReg 8546; amended to be effective January 25, 2021, 46 TexReg 607

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§823.13. Board Reviews.

- (a) If the informal resolution procedure results in a final agreement between the parties, no hearing shall be held.
- (b) If no informal resolution is reached, Boards shall provide an opportunity for a formal review to resolve an appeal or complaint.
- (c) Either a final agreement resulting from an informal resolution or a hearing and Board decision shall be completed within 60 calendar days of the original filing of the appeal or complaint.
- (d) Boards shall provide a process that allows an individual alleging a labor standards violation to submit a complaint to a binding arbitration procedure if a collective bargaining agreement covering the parties to the complaint so provides.
- (e) Within 60 calendar days of the filing of the appeal or complaint, the Board shall send the parties a decision setting forth the results of the hearing. The decision shall be issued by a Board adjudicator, include findings of fact and conclusions of law, and provide information about appeal rights to the parties.
- (f) If no Board decision is mailed within the 60 calendar-day time frame described in subsection (e) of this section, or if any party disagrees with a timely Board decision, a party may file an appeal with the Agency.
- (g) An appeal to the Agency shall be filed in writing by mail, fax, or hand delivery with the TWC Commission Appeals Department at its state office, 101 E. 15th Street, CA Hearings Unit, Room 678, Austin, Texas, 78778, or faxed to the number provided in the determination or decision within 14 calendar days after the mailing date of the Board's decision. If the Board does not issue a decision within 60 calendar days of the date of the filing of the original appeal or complaint, an appeal to the Agency must be filed no later than 90 calendar days after the filing date of the original appeal or complaint.

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§823.]	14. Bo	oard Policies for Resolving Complaints and Appeals of Determinations.
(a)	dete in c othe	ch Board shall establish written policies to handle complaints and appeals of erminations, provide the opportunity for informal resolution, and conduct review ompliance with this subchapter for individuals, eligible training providers, and er individuals affected by the One-Stop Service Delivery System, including recipients.
(b)	the upo	Board shall maintain written copies of these policies and make them available to Agency, Workforce Solutions Office customers, and other interested individuals n request. A Board shall require that its subrecipients provide these policies to rkforce Solutions Office customers and other interested individuals upon reques
(c)	At a	a minimum, a Board shall:
	(1)	develop and approve policies to ensure that determinations are provided as specified in §823.11 of this subchapter (relating to Determinations);
	(2)	develop and approve policies to ensure that information about complaint procedures is available as described in §823.10(d) of this subchapter (Board-Level Complaints);
	(3)	notify individuals that complaints must be submitted in writing and set forth the facts on which the complaint is based, and notify them of the time limit in which to file a complaint;
	(4)	maintain a complaint log and all complaint-related materials in a secure file for a period of three years after final resolution;
	(5)	designate an individual to be responsible for investigating, documenting, monitoring, and following up on complaints;
	(6)	inform individuals of the:
		(A) right to file a complaint;
		(B) right to appeal a determination;
		(C) opportunity for informal resolution and a Board review;

1 2		(D) time frame in which to either reach informal resolution or to issue a Board decision; and
3 4 5		(E) right to file an appeal to the Agency, including providing information on where to file the appeal;
6 7 8		(7) designate adjudicators to conduct Board hearings, document actions taken, and render decisions; and
9 10 11 12		(8) ensure that complaints remanded from the Agency to the Board for resolution are handled in a timely fashion and follow established Board policies and time frames.
13 14 15 16	(d)	Complaints filed directly with the Agency may be remanded to the appropriate Board to be processed in accordance with the Board's policies for resolving complaints.
17 18	•	ovisions of this §823.14 adopted to be effective November 26, 2007, 32 TexReg 8546; ed to be effective January 25, 2021, 46 TexReg 607
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21	SURCHART	ER C. AGENCY COMPLAINT AND APPEAL PROCEDURES
21 22 23	SOBCIIAI I	ER C. AGENCI COMILIANT AND ATTEALT ROCEDURES
24 25	§823.20	O. State-Level Complaints.
26 27 28 29	(a)	A Workforce Solutions Office customer or other interested individual affected by the statewide One-Stop Service Delivery System, including service providers that allege a noncriminal violation of the requirements of any federal- or state-funded workforce services, may file a complaint with the Agency.
30 31 32 33 34	(b)	Complaints shall be in writing and filed within 180 calendar days of the alleged violation. The complaint shall include the party's name, current mailing address, and a brief statement of the alleged violation identifying the facts on which the complaint is based.
35 36 37 38	(c)	The complaint shall be filed with the TWC Commission Appeals Department at its state office, 101 E. 15th Street, CA Hearings Unit, Room 678, Austin, Texas, 78778.
39 40	(d)	The Agency shall provide an opportunity for informal resolution.
41 42	(e)	If the informal resolution procedure results in a final agreement between the parties, no hearing shall be held.
13 14 15 16	(f)	If no final informal resolution is reached, the complaint shall be promptly set for a hearing and a decision shall be issued in accordance with the procedures for appeals under this subchapter.

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(g) Complaints filed directly with the Agency may be remanded to the appropriate Board to be processed in accordance with the Board's hearing policies.

The provisions of this §823.20 adopted to be effective November 26, 2007, 32 TexReg 8546; amended to be effective January 25, 2021, 46 TexReg 607

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§823.21. Hearings.

- (a) A WIOA-funded training provider or other provider certified by the Agency and later found to be ineligible to receive funding as a training provider may file an appeal directly with the Agency.
- (b) Upon receipt of an appeal from a Board decision, an appeal pursuant to subsection (a) of this section, or if no informal resolution of a complaint is successfully reached pursuant to §823.20 of this subchapter (relating to State-Level Complaints), the Agency shall promptly assign a hearing officer and mail a notice of hearing to the parties and/or their designated representatives. The hearing shall be set and held promptly and in no case later than as provided by applicable statute or rule.
- (c) The notice of hearing shall be in writing and include a:
 - (1) statement of the date, time, place, and nature of the hearing;
 - (2) statement of the legal authority under which the hearing is to be held; and
 - short and plain statement of the issues to be considered during the hearing. (3)
- (d) The notice of hearing shall be issued at least 10 calendar days before the date of the hearing unless a shorter period is permitted by statute.
- (e) Hearings shall be conducted by telephonic means, unless an in-person hearing is required by applicable statute or the Agency determines that an in-person hearing is necessary.
- (f) Parties may request accommodations, including interpreters, through the hearing officer or Agency staff.

The provisions of this §823.21 adopted to be effective November 26, 2007, 32 TexReg 8546; amended to be effective January 25, 2021, 46 TexReg 607

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§823.22. Postponement and Continuance.

- (a) The hearing officer shall use his or her best judgment to determine when to grant a continuance of postponement of a hearing in order to secure all the evidence that is necessary and to be fair to the parties.
- (b) Before the hearing, requests for a continuance or a postponement of a hearing may be made informally, either orally or in writing, to the hearing officer.

The provisions of this §823.22 adopted to be effective November 26, 2007, 32 TexReg 8546; amended to be effective January 25, 2021, 46 TexReg 607

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§823.23. Evidence.

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- (a) Evidence Generally. Evidence, including hearsay evidence, shall be admitted if it is relevant and if in the judgment of the hearing officer it is the kind of evidence on which reasonably prudent persons are accustomed to rely in the conduct of their affairs. However, the hearing officer may exclude evidence if its probative value is outweighed by the danger of unfair prejudice, by confusion of the issues, or by reasonable concern for undue delay, waste of time, or needless presentation of cumulative evidence.
- (b) Exchange of Exhibits. To be considered as evidence in a decision, any document or physical evidence must be entered as an exhibit at the hearing. Any documentary evidence to be presented during a telephonic hearing shall be exchanged with all parties and a copy shall be provided to the hearing officer in advance of the hearing. Any documentary evidence to be presented at an in-person hearing shall be exchanged at the hearing.
- (c) Stipulations. The parties, with the consent of the hearing officer, may agree in writing to relevant facts. The hearing officer may decide the appeal on the basis of such stipulations or, at the hearing officer's discretion, may set the appeal for hearing and take such further evidence as the hearing officer deems necessary.
- (d) Experts and Evaluations. If relevant and useful, testimony from an independent expert or a professional evaluation from a source satisfactory to the parties and the Agency may be ordered by hearing officers, on their own motion or at a party's request. The cost of any such expert or evaluation ordered by the hearing officer shall be borne equally by the parties.
- (e) Subpoenas.

- (1) The hearing officer may issue subpoenas to compel the attendance of witnesses and the production of records. A subpoena may be issued either at the request of a party or on the hearing officer's own motion.
- (2) A party requesting a subpoena shall state the nature of the information desired, including names of any witnesses and the records that the requestor feels are necessary for the proper presentation of the case.
- (3) The request shall be granted only to the extent the records or the testimony of the requested witnesses appears to be relevant to the issues on appeal.
- (4) A denial of a subpoena request shall be made in writing or on the record, stating the reasons for such denial.

The provisions of this §823.23 adopted to be effective November 26, 2007, 32 TexReg 8546

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§823.24. Hearing Procedures.

- (a) General Procedure. All hearings shall be conducted de novo. The hearing shall be conducted informally and in such manner as to ascertain the substantive rights of the parties. The hearing officer shall develop the evidence. All issues relevant to the appeal shall be considered and addressed.
 - (1) Presentation of Evidence. The parties to an appeal may present evidence that is material and relevant, as determined by the hearing officer. In conducting a hearing, the hearing officer shall actively develop the record on the relevant circumstances and facts to resolve all issues. To be considered as evidence in a decision, any document or physical evidence must be entered as an exhibit at the hearing. A party has the right to object to evidence offered at the hearing by the hearing officer or other parties.
 - (2) Examination of Witnesses and Parties. The hearing officer shall examine parties and any witnesses under oath and shall allow cross-examination to the extent the hearing officer deems necessary to afford the parties due process.
 - (3) Additional Evidence. The hearing officer, with or without notice to any of the parties, may take additional evidence deemed necessary, provided that a party shall be given an opportunity to rebut the evidence if it is to be used against the party's interest.
 - (4) Appropriate Hearing Behavior. All parties shall conduct themselves in an appropriate manner. The hearing officer may expel any individual, including a party, who fails to correct behavior the hearing officer identifies as disruptive.

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After an expulsion, the hearing officer may proceed with the hearing and render a decision.

(b) Records.

- The hearing record shall include the audio recording of the proceeding and any (1) other relevant evidence relied on by the hearing officer, including documents and other physical evidence entered as exhibits.
- (2) The hearing record shall be maintained in accordance with federal or state law.
- Confidentiality of information contained in the hearing record shall be (3) maintained in accordance with federal and state law.
- (4) Upon request, a party has the right to obtain a copy of the hearing record, including recordings of the hearing and file documents at no charge.

The provisions of this §823.24 adopted to be effective November 26, 2007, 32 TexReg 8546; amended to be effective January 25, 2021, 46 TexReg 607

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§823.25. Withdrawal of Complaint or Appeal.

A party may request a withdrawal of its own complaint or appeal at any time before a final Agency decision is issued. The hearing officer may grant the request for withdrawal in writing and issue an order of dismissal.

The provisions of this §823.25 adopted to be effective November 26, 2007, 32 TexReg 8546

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§823.26. Hearing Officer Independence and Impartiality.

- (a) A hearing officer presiding over a hearing shall have all powers necessary and appropriate to conduct a full, fair, and impartial hearing. Hearing officers shall remain independent and impartial in all matters regarding the handling of any issues during the pendency of a case and in issuing their written decisions.
- (b) A hearing officer shall be disqualified if the hearing officer has a personal interest in the outcome of the appeal or if the hearing officer directly or indirectly participated in the determination or Board decision on appeal. Any party may present facts to the Agency in support of a request to disqualify a hearing officer.
- (c) A hearing officer may withdraw from a hearing to avoid the appearance of impropriety or partiality.

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(d) Following any disqualification or withdrawal of a hearing officer, the Agency shall assign an alternate hearing officer to the case. The alternate hearing officer shall not be bound by any findings or conclusions made by the disqualified or withdrawn hearing officer.

The provisions of this §823.26 adopted to be effective November 26, 2007, 32 TexReg 8546

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§823.27. Ex Parte Communications.

- (a) The hearing officer shall not participate in ex parte communications, directly or indirectly, in any matter in connection with any substantive issue, with any interested person or party. Likewise, no person shall attempt to engage in ex parte communications with the hearing officer on behalf of any interested person or party.
- (b) If the hearing officer receives any such ex parte communication, the other parties shall be given an opportunity to review that communication.
- (c) Nothing shall prevent the hearing officer from communicating with parties or their representatives about routine matters such as requests for continuances or opportunities to inspect the file.
- (d) The hearing officer may initiate communications with an impartial Agency employee who has not participated in a hearing or any determination in the case for the limited purpose of using the special skills or knowledge of the Agency and its staff in evaluating the evidence.

The provisions of this §823.27 adopted to be effective November 26, 2007, 32 TexReg 8546

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34 SUBCHAPTER D. AGENCY-LEVEL DECISIONS, REOPENINGS, AND REHEARINGS

§823.30. Hearing Decision.

- (a) Following the conclusion of the hearing, the hearing officer shall promptly issue a written decision on behalf of the Agency. Decisions issued on state-level complaints and grievances, or appeals of local-level complaints and grievances, made pursuant to provisions of WIOA, must be issued within 60 calendar days of the filing of the complaint, grievance or appeal, whichever comes later.
- (b) The Agency decision shall be based exclusively on the evidence of record in the hearing and on matters officially noticed in the hearing. The Agency decision shall include:

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- a list of the individuals who appeared at the hearing, including representatives (1) and observers:
- (2) the findings of fact and conclusions of law reached on the issues; and
- the affirmation, reversal, or modification of a determination or Board decision. (3)
- (c) Unless a party files a timely motion for rehearing, the Agency may assume continuing jurisdiction to reconsider the issues on appeal, take additional evidence, and issue a corrected decision until the expiration of 14 calendar days from the mailing date of the hearing decision.

The provisions of this §823.30 adopted to be effective November 26, 2007, 32 TexReg 8546; amended to be effective January 25, 2021, 46 TexReg 607

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§823.31. Petition for Reopening.

- (a) If a party fails to appear for a hearing, the hearing officer may hear and record the evidence of the party present and the witnesses, if any, and shall proceed to decide the appeal on the basis of the record unless there appears to be good reason for continuing the hearing. A copy of the decision shall be promptly mailed to the parties with an explanation of the manner in which, and time within which, a request for reopening may be submitted.
- (b) A party that fails to appear at a hearing may, within 14 calendar days from the date the decision is mailed, petition in writing for a new hearing before the hearing officer. The petition should identity the party requesting the reopening and explain the reason for the failure to appear. The timeliness rules in §823.3 of this chapter (relating to Timeliness) apply to the petition. The petition shall be granted if it appears to the hearing officer that the petitioner has shown good cause for the petitioner's failure to appear at the hearing.
- (c) The hearing officer may schedule a hearing on whether to grant the reopening.
- (d) The hearing officer may deny the petition if no good cause is alleged for the party's nonappearance at the prior hearing.

The provisions of this §823.31 adopted to be effective November 26, 2007, 32 TexReg 8546; amended to be effective January 25, 2021, 46 TexReg 607

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§823.32. Motion for Rehearing and Decision.

- (a) A party has 14 calendar days from the date the decision is mailed to file a motion for rehearing. A rehearing may be granted only for the presentation of new evidence.
- (b) Motions for rehearing shall be in writing and allege the new evidence to be considered. The appellant must show a compelling reason why the evidence was not presented at the hearing and explain how consideration of the evidence would alter the outcome of the case.
- (c) If the hearing officer determines that the motion does not meet the criteria in subsection (b) of this section, the hearing officer may issue a decision indicating that they have not been met and that no hearing will be set on the motion.
- (d) If the hearing officer determines that the appellant has met the requirements of subsection (b) of this section, the hearing officer shall grant the motion and schedule a hearing to consider the new evidence on the record.
- (e) The hearing officer shall issue a written decision following the hearing to consider the evidence on the Motion for Rehearing.
- (f) After the hearing on the Motion for Rehearing, the hearing officer shall issue a written decision granting or denying the Motion for Rehearing and may affirm, reverse, leave in effect, void, or modify the prior decision.

The provisions of this §823.32 adopted to be effective November 26, 2007, 32 TexReg 8546; amended to be effective January 25, 2021, 46 TexReg 607

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§823.33. Finality of Decision.

- (a) The decision of the hearing officer is the final decision of the Agency after the expiration of 14 calendar days from the mailing date of the decision unless within that time:
 - (1) a request for reopening is filed with the Agency;
 - (2) a request for rehearing is filed with the Agency; or

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2	(f) This process does not apply to filing appeals regarding discrimination, or denial or
3	termination of training provider eligibility, for inclusion on the Texas Eligible
4	Training Provider List.
5	
6	The provisions of this §823.34 adopted to be effective January 25, 2021, 46 TexReg 607
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